June 16th, 2015

Draft for Public Consultation, June 16 – July 10, 2015

Caux Round Table Japan (CRT-Japan) / Institute for Human Rights and Business (IHRB)

Invites comments on a

Draft Human Rights Statement for the Tokyo Olympic and Paralympic Games in 2020

The Tokyo Olympic and Paralympic Games will be held from July to September 2020. Based on a firm belief that the Tokyo Olympic and Paralympic Games in 2020 is in a position to contribute to addressing environmental, social and labour issues, a Group of Experts for a Sustainable Tokyo Olympic and Paralympic Games\(^1\) published a survey *Sustainability Themes for the Tokyo Olympic and Paralympic Games in 2020*. The survey was open to public comment between March 30 to April 24, 2015, and asked for feedback on which sustainability issues TOCOG should prioritise in the lead up to the 2020 Games. Over fifty responses were received, including from Japan, the UK, USA, and Switzerland. The issues that emerged as of paramount importance for the Tokyo Organising Committee of the Olympic and Paralympic Games (TOCOG), included human rights and labour rights, as well as the need to carry out stakeholder engagement.

Responding to the public interest and concern, and recognizing that it is essential for the Games’ success that TOCOG make a clear commitment to ensure that human rights are respected throughout the life-cycle of the Tokyo 2020 Games, Caux Round Table Japan (CRT-Japan) and the Institute for Human Rights and Business (IHRB) have produced a “Draft Human Rights Statement for the Tokyo Olympic and Paralympic Games in 2020” on which we invite public comment, which we will encourage TOCOG to adopt as its own.

All comments received during the public consultation will be considered by CRT-Japan and IHRB, who will submit a final version that represents a synthesis of views, to TOCOG along with the names of all persons who submitted comment.

Hiroshi Ishida
Executive Director
Caux Round Table Japan

John Morrison
Executive Director
Institute for Human Rights and Business

Drafted by

Miho Okada, Director, Caux Round Table Japan
Lucy Amis, Research Fellow - Mega-Sporting Events, Institute for Human Rights and Business

Draft Human Rights Statement for the Tokyo Olympic and Paralympic Games in 2020

Procedures for Submitting Comments

Please find below instructions on how to make a submission, as well as background on the two organisations that have drafted the proposed Human Rights Statement for the Tokyo Olympic and Paralympic Games in 2020 which we will encourage TOCOG to adopt as its own.

1. Draft Document for comments

2. Process for Submissions
   ▪ Consultation Period and Deadline
     Tuesday, June 16 to Friday, July 10, 2015. Submissions made after this deadline may not be considered and are at the discretion of CRT-Japan and IHRB.

   ▪ Submission Address
     Please send your comments to CRT-Japan by e-mail yourcomments@crt-japan.jp as an attached document in Word format. Please kindly be advised that we are unable to accept comments by other methods (such as by telephone, fax or post).

   ▪ Email Procedures
     Address to: CRT-Japan yourcomments@crt-japan.jp
     Subject Header: Comments on Human Rights Statement for the Tokyo Olympic and Paralympic Games in 2020 (draft)
     Please include at the top of the body of the email your:
     Affiliation, Name (Name of Organisation/Company, Department and Name), E-mail Address & Telephone Number:
     Please state clearly if you wish your submission to remain anonymous.

   ▪ Call for Comments
     We welcome comments on any aspect of the Draft Human Rights Statement. In particular, please state if there are any additional areas that you feel should be included. We would be grateful if you would provide an explanation for your suggestions, giving as much detail as possible.
     Please organise your comments under the relevant headings used in the Draft Statement attached below, stating page numbers and paragraph positions where appropriate as these will enable us to process the information effectively.
3. Management and Handling of Comments
All the comments submitted will be considered by CRT-Japan and IHRB in our final synthesis, but we cannot promise to reflect every viewpoint as there may repetition and possibly contradictory points of view. All organisations and individuals submitting comments on the draft statement will be recognised by name and affiliation and their contributions made available online unless they explicitly request to remain anonymous.

Addresses, telephone and fax numbers, and e-mail addresses will not be published. If the comments include private information, by which a particular individual can be identified, or any information deemed to damage the property rights or other basic rights of any individual or corporation, the relevant section of the text will be deleted at the time of publication. We are unable to respond to individual comments.
About Caux Round Table Japan (CRT-Japan)

The Caux Round Table Japan (CRT-Japan) (http://crt-japan.jp/en/) is the Japanese arm of an international network of principled business leaders working to promote a moral capitalism (http://www.cauxroundtable.org). We offer practical advice to corporations in the area of business and human rights in Japan.

In 2012, one year before Tokyo won bid to host 2020 Olympic/Paralympic, CRT-Japan started to hold several events on Sustainable Event to share the human rights related risks associated with Tokyo 2020 Olympic/Paralympic.

In 2014, we held Global Conference on CSR and Risk Management (http://crt-japan.jp/en/seminar-overview/global-conference/), and set one of the workshop themes as Mega-Sporting Events and human rights with support from IHRB.

In 2015, we released a request on Sustainability of the 2020 Tokyo Olympic and Paralympic Games (http://crt-japan.jp/en/2015/03/20/tokyoolympicgames/) to Organising Committee (TOCOG), IOC, JOC, IPC, JPC, Japanese government and sponsors. Our activities as a member of the Group of Experts for Sustainable Tokyo Olympic and Paralympic Games are available here (http://crt-japan.jp/en/2015/03/30/invitationforpubliccomments-en/).

About Institute for Human Rights and Business (IHRB)

The Institute for Human Rights and Business (IHRB) (http://www.ihrb.org/) is a global centre of excellence and expertise (a think & do tank) on the relationship between business and internationally proclaimed human rights standards.

We work to shape policy, advance practice and strengthen accountability to ensure the activities of companies do not contribute to human rights abuses, and in fact lead to positive outcomes.

Draft Human Rights Statement for the Tokyo Olympic and Paralympic Games in 2020 (Version for Public Comment)

1 Introduction

The Tokyo Olympic and Paralympic Games will be held in the summer of 2020. The Tokyo Olympic Games will take place between 24 July–9 August 2020. The Tokyo Paralympic Games will take place between 25 August–6 September 2020. Tokyo’s Candidature files indicate around 7.8 million tickets will be available for spectators from all corners of the globe for Olympic Games, around 2.3 million tickets for Paralympic.

Many corporations, organisations and individuals will engage in the preparation and staging of the Games, including 12 TOP partners with IOC, 13 national sponsors of TOCOG who have so far committed to financially supporting the Games. Up to 80,000 volunteers² are needed to help make the Games special by taking on a wide range of vital, behind-the-scenes roles, from timekeepers and spectator services helping people find their seats, to medics and drivers taking athletes to and from venue, and the recruitment will start from 2018.³ It is estimated that more than 10 million people will visit Tokyo during the Games period.⁴

The successful staging of the Tokyo 2020 Olympics will also depend on the dedication of thousands of organisations, and their employees across many industries involved in the planning, preparations and staging of the Games, and upon the enthusiasm of the volunteers, the spectators, and the citizens of Tokyo.

TOCOG is committed to respecting the United Nation’s Universal Declaration of Human Rights, which underpins all modern human rights standards; to upholding the UN Guiding Principles on Business and Human Rights; and to complying with national laws, including those that enshrine international human rights treaties and standards into domestic law, and to adhering to the spirit of international human rights and labour rights standards where these are not yet enshrined in Japanese law.

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TOCOG is also guided by and will comply with the Olympic Charter and Fundamental Principles of Olympism, and the International Olympic Committee’s Olympic Agenda 2020 recommendations. TOCOG will seek to ensure that social benefit derives from its activities to the fullest extent possible.

Appendix 1 (see page 12-17) catalogues all the relevant standards and laws that guide TOCOG’s respect for human rights.

2 **Tokyo 2020 Games: TOCOG’s Commitment**

The Tokyo 2020 Games is the tangible physical manifestation of the Olympic and Paralympic Movement. In keeping with the Fundamental Principles of Olympism - which espouse sport as a human right and are outlined in the Olympic Charter, and with Olympic Agenda 2020, as well as the Universal Declaration for Human Rights and the related international and national standards outlined in Appendix 1, TOCOG is committed to respecting human rights. TOCOG is guided by the steps elaborated within UN Guiding Principles on Business and Human Rights (UN Guiding Principles) in order to demonstrate this responsibility to respect human rights. These include the adoption of (a) policy commitment, (b) due-diligence processes, and (c) processes to enable the remediation of grievances. In keeping with UN Guiding Principles, TOCOG’s own Human Rights Statement will be made available publicly, and “communicated internally and externally to all personnel, business partners and other relevant parties” and will “reflected in operational policies and procedures”. TOCOG’s due diligence processes, will in particular observe the need for “meaningful consultation with potentially affected groups and other relevant stakeholders.”

TOCOG is responsible for the direction and all decision-making associated with the Games. TOCOG’s decisions are underpinned by five concepts: “Humanity”, “Security”, “Diversity and Inclusion”, “Civil Liberties”, “Accountability, Transparency and Reporting”. These are consistent with TOCOG’s vision that “Sport has the power to change the world and our future”.

These concepts give direction to TOCOG’s work. The Japanese Government set up new offices on 4 October 2013: the Office for the Promotion of the Tokyo 2020 Olympic and Paralympics Games, Cabinet Secretariat in which more than 19 ministries are

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6 CRT-Japan and IHRB are indebted to the model provided by the *Approach to Human Rights* adopted by the Glasgow 2014 Limited in helping shape these five concepts.
represented on, and partnering with TOCOG. TOCOG urges that these five concepts also be embedded in all multi-ministry and cross-agency partnership projects, including with the Tokyo local government, the Japanese Olympic Committee, the Japanese Paralympic Committee, and other local governments, public and private partners.

2.1 Five concepts which underpin Tokyo 2020 Games

“Humanity”, “Security”, “Diversity and Inclusion”, “Civil Liberties”, “Accountability, Transparency and Reporting” should be adhered to across the event lifecycle, and be embedded in all plans and activities for the Tokyo 2020 Games.

2.1.1 Humanity: Health and safety, and Employment conditions

TOCOG is responsible for ensuring the successful staging of the event, fitting the venues, ticket sales, merchandising and more. Much of the operational activity however is outsourced to the private sector. TOCOG has a responsibility to set the standard for its own employees, and commercial partners to follow to ensure that Tokyo delivers a safe and sustainable event.

The right to decent working conditions is enshrined in the International Covenant on Economic, Social and Cultural Rights (ICESCR Article 7) and a series of International Labour Organisation (ILO) conventions. This right is comprised of the rights to a fair wage, the right to safe and healthy working conditions, the right to equality of opportunity, and not to have to work excessive hours that are disruptive to a balanced lifestyle and family life.

TOCOG takes these matters seriously and will develop a specific Health and Safety Standard to address employment conditions for its own direct activities and to guide our delivery partners for the Tokyo 2020 Games, including those responsible for venue and related construction.

Health and Safety issues are closely related to, and may be exacerbated by the other human rights concerns such as harassment in the workplace, or failure to provide adequate training in appropriate languages, especially in the case of foreign or migrant workers.

Exploitation of temporary and migrant workers is a challenge that has confronted the organisers of many major sports events, particularly in relation to construction, agriculture (food supplies), hospitality and catering. As the delivery of the Tokyo Olympic Games will rely on a workforce that includes foreign workers, measures to protect temporary and migrant workers from exploitation will be a high priority.
Migrant workers are particularly vulnerable, and can be victims of human trafficking, or debt bondage as a result of unscrupulous recruitment practices, therefore their protection is a matter of great importance to TOCOG.

TOCOG will also be guided in its activities by:

- the **International Covenant on Economic, Social and Cultural Rights** (ICESCR Article 7)
- ILO Declaration on Fundamental Principles and Rights at Work (1998, partially ratified by Japan)
- ILO Fundamental Conventions 87 – Convention concerning Freedom of Association and Protection of the Right to Organise (1948, ratified by Japan in 1965),
- ILO Fundamental Convention 98 – Convention concerning Right to Organise and Collective Bargaining (1949, ratified by Japan in 1953)
- ILO Fundamental Convention 29 – Convention concerning Forced Labour (1930, ratified by Japan in 1932), and Protocol of 2014
- ILO Convention 105 – Convention concerning Abolition of Forced Labour Convention (1957, non-ratified by Japan),
- ILO Convention 97 – Convention concerning Migration for Employment Convention (Revised) (1949, non-ratified by Japan).

Furthermore, TOCOG is committed to the abolition of child labour and elimination of all forms of compulsory or forced labour, as elaborated in:

- ILO Fundamental Convention 138 – Convention concerning Minimum Age (1973, ratified by Japan in 2000), and

TOCOG will put systems in place to mitigate the risk of such impacts in any way being linked to the Tokyo 2020 Games.

**2.1.2 Security**

The security of the Tokyo 2020 Games is of paramount importance and we are firmly committed to ensuring the Games are delivered in a safe and secure manner. Adequate security that allows athletes to participate and spectators to watch the events in peace is critical. Security and the potential human rights impacts span the full lifecycle of the Games, from the preparation and construction phase through the
event organisation itself. TOCOG takes seriously its responsibility to manage its human rights impacts as part of its security planning for Toyo 2020 Games, and will conduct necessary impact assessments and human rights due diligence to make this a reality, including through working closely with the Japanese Government.

TOCOG, as well as the central and local government, and public or private security providers will be guided by relevant international standards (see below) in meeting this challenge, and all organisations will be expected to take appropriate measures to promote observance of applicable international law enforcement principles.

- The UN Code of Conduct for Law Enforcement Officials
- UN Basic Principles on the Use of Force and Firearms
- The Voluntary Principles on Security and Human Rights (apply to the extractive sector). They were established in 2000 and offer guidance to companies in maintaining the safety and security of their operations in the extractive sector. The spirit of those principles resonates beyond the extractive sector and can be applied to MSE-related operations.
- Private security companies contracted to work on Tokyo 2020 Games should look to The International Code of Conduct for Private Security Service Providers for guidance.
- Information technology companies involved in cyber-security should take into account the ICT Sector Guide on Implementing the UN Guiding Principles on Business and Human Rights.

2.1.3 Diversity and Inclusion
The Tokyo 2020 Olympics celebrates diversity. Tokyo 2020 Games will be inclusive to people of any age, gender, gender-reassignment, sexuality, race or ethnicity, nationality, place of birth, religion or belief, physical or mental disability, marital status, or socio-economic background. TOCOG will not tolerate discrimination on any grounds.

TOCOG will promote diversity and inclusivity across all aspects of its delivery of the Games. TOCOG commitments in this area will align with:

- ILO Fundamental Convention 100 – Convention concerning Equal Remuneration for Men and Women Workers for Work of Equal Values (1951, ratified by Japan in 1967),
- ILO Fundament Convention 111 – Convention concerning Discrimination in Respect of Employment and Occupation (1958, non-ratified by Japan) and,
2.1.4 Civil Liberties 
TOCOG respects the rights elaborated in the International Covenant on Civil and Political Rights (ICCPR) (1966), in particular the:

Article 17 · Right to privacy,  
Article 18 · Right to freedom of thought, conscience and religion  
Article 19 · Right to freedom of opinion and expression  
Article 20 · Right to freedom from war propaganda, and freedom from incitement to racial, religious and national hatred, and  
Article 21 · Right to freedom of assembly

The TOCOG welcomes to the Games persons of any religion or none, and of all political opinions, provided the rights and freedoms are exercised in a manner that respects and does not infringe their enjoyment by others. TOCOG will not tolerate sexual or other forms of harassment, including displays of homophobic or racist abuse or equivalent behaviour in any Olympic sites, venues or related areas. TOCOG will work with local and national authorities to help ensure that respect for these rights and freedoms is maintained in accordance with Japan’s domestic and international human rights commitments throughout the course of the Olympic and Paralympic Games of 2020.

2.1.5 Accountability, Transparency and Reporting 
To ensure the effectiveness of this Policy, TOCOG will assess the actual and potential human rights impacts that TOCOG may cause or contribute to through its commercial activities, or any that may be directly linked to its operations, products or services by its business relationships and act upon the findings. TOCOG will monitor how it implements this Human Rights Statement, and will communicate on how it manages its human rights impacts in accordance with the UN Guiding Principles. Meaningful and ongoing stakeholder engagement will be an essential part of these efforts.

In relation to public disclosure, TOCOG will be guided by the following international standards and guidelines.

In particular TOCOG will report on:

- How it complies with its human rights policy commitment,
- Complaints with respect of any of the rights outlined within this statement, and how it went about resolving them and responded to the concerns raised.

END
Appendix 1

This appendix catalogues all the relevant standards and laws that guide TOCOG’s respect for human rights.

1. The Olympics and Human Rights

1.a The Olympic Charter (1925, the latest revision: 2014) 

The December 2014 version of the Olympic Charter is a set of rules and guidelines for the organization of the Olympic Games, and for governing the Olympic movement. In the charter, the relevance between Olympism, Sports, Olympic movement and Human Rights is described as follows:

Fundamental Principles of Olympism

Clause 2. The goal of Olympism is to place sport at the service of the harmonious development of humankind, with a view to promoting a peaceful society concerned with the preservation of human dignity.

Clause 4. The practice of sport is a human right. Every individual must have the possibility of practicing sport, without discrimination of any kind and in the Olympic spirit, which requires mutual understanding with a spirit of friendship, solidarity and fair play.

Clause 6. Any form of discrimination with regard to a country or a person on grounds of race, religion, politics, gender or otherwise is incompatible with belonging to the Olympic Movement.

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1.b The Olympic Agenda 2020 (adopted 2014) 9
In December 2014 the Olympic Movement endorsed Olympic Agenda 2020 which includes a series of human rights-related recommendations, including on sustainability (recommendation 4 and 5), people with different abilities (recommendation 7), gender equality (recommendation 11), non-discrimination on sexual orientation (recommendation 14), engaging with communities (recommendation 23), and the need to foster dialogue with society (recommendation 39) as follows:

Recommendation 4. Include sustainability in all aspects of the Olympic Games

Recommendation 5. Include sustainability within the Olympic Movement’s daily operations

Recommendation 7. Strengthen relations with organisations managing sport for people with different abilities

Recommendation 11. Foster gender equality
1. The IOC to work with the International Federations to achieve 50 per cent female participation in the Olympic Games and to stimulate women’s participation and involvement in sport by creating more participation opportunities as the Olympic Games
2. The IOC to encourage the inclusion of mixed-gender team events.

Recommendation 14. Strengthen the 6th Fundamental Principles of Olympism
• The IOC to include non-discrimination on sexual orientation in the 6th Fundamental Principle of Olympism.

Recommendation 23. Engage with Communities

Recommendation 39. Foster dialogue with society and within the Olympic Movement
• Bring together representatives of the Olympic Movement, its stakeholders and representatives of civil society.
• Engage in a dialogue with representatives from all walks of life and backgrounds on the role of sport and its values in society.

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2. **International Human Rights Standards**

2.a **Universal Declaration of Human Rights (1948)**
Universal Declaration of Human Rights is a common standard of achievement for all peoples and all nations to promote human rights and freedoms.\(^{10}\) The fundamental nature of these provisions means that they are widely regarded as forming a foundation of international law. In particular, the principles of the UDHR are considered to be international customary law and do not require signature or ratification by the state to be recognized as a legal standard.

More information on the Universal Declaration of Human Rights is available at:
https://www.unglobalcompact.org/AboutTheGC/TheTenPrinciples/humanRights.html

2.b **Vienna Declaration and Programme of Action (1993)**\(^{11}\)
Vienna Declaration and Programme of Action was adopted by the World Conference on Human Rights in Vienna in June 1993, and affirmed that the human rights principles contained within the Universal Declaration as universal, indivisible and interdependent and interrelated.

5. All human rights are universal, indivisible and interdependent and interrelated. The international community must treat human rights globally in a fair and equal manner, on the same footing, and with the same emphasis. While the significance of national and regional particularities and various historical, cultural and religious backgrounds must be borne in mind, it is the duty of States, regardless of their political, economic and cultural systems, to promote and protect all human rights and fundamental freedoms.


3. Business and Human Rights


The United Nations Guiding Principles on Business and Human Rights (UNGPs) is a global standard for preventing and addressing the risk of adverse impacts on human rights linked to business activity. On June 16, 2011, the United Nations Human Rights Council unanimously endorsed the Guiding Principles for Business and Human Rights, making the framework the first corporate human rights responsibility initiative to be endorsed by the United Nations, and as such an internationally recognised roadmap for private companies and organisations that operate as commercial entities for respecting internationally proclaimed human rights standards.

The UNGPs encompass three pillars outlining how states and businesses should implement the framework:

- The state duty to protect human rights
- The corporate responsibility to respect human rights
- Access to remedy for victims of business-related abuses

The UNGPs set processes for business responsibility to respect human rights in principle 15 as follows:

Principle 15. In order to meet their responsibility to respect human rights, business enterprises should have in place policies and processes appropriate to their size and circumstances, including:

(a) A policy commitment to meet their responsibility to respect human rights;
(b) A human rights due-diligence process to identify, prevent, mitigate and account for how they address their impacts on human rights;
(c) Processes to enable the remediation of any adverse human rights impacts they cause or to which they contribute.

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4. Japanese Government and Human rights

4.a Japanese Constitution
In the Japanese Constitution, respect for fundamental human rights is one of the three principles enshrined, along with “the sovereignty of the people”, “pacifism”. Chapter III (Articles 10-40) of the Japanese Constitution is dedicated to provisions on human rights. Constitutional human rights also apply to foreign nationals to the extent that such rights are not by their nature only applicable to citizens.

4.b Japanese Government: ratification and non-ratification of international human rights treaties and ILO Declarations and Conventions
By aligning with international efforts, the Japanese government has ratified many major international human rights treaties, which are listed below. Non-ratified major treaties are also referenced.

<table>
<thead>
<tr>
<th>International human rights treaties</th>
<th>Ratification</th>
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<tr>
<td>International Covenants on Human Rights (the International Covenant on Economic, Social and Cultural Rights, and the International Covenant on Civil and Political Rights)</td>
<td>1979</td>
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<tr>
<td>Convention on the Elimination of All Forms of Discrimination Against Women</td>
<td>1985</td>
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<td>Convention on the Rights of the Child</td>
<td>1994</td>
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<td>International Convention on the Elimination of All Forms of Racial Discrimination</td>
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<td>the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment (UNCAT)</td>
<td>1999</td>
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<td>International convention for the Protection of All Persons from Enforced Disappearance</td>
<td>2009</td>
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<td>Convention on the Rights of Persons with Disabilities</td>
<td>2014</td>
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<td>The United Nations Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families (1990)</td>
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<td>ILO Declarations and Conventions</td>
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<td>ILO Declaration on Fundamental Principles and Rights at Work</td>
<td>1998</td>
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<td>C029 · Forced Labour Convention, 1930</td>
<td>21 Nov 1932</td>
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<td>P029 · Protocol of 2014 to the Forced Labour Convention, 1930</td>
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<td>C087 · Freedom of Association and Protection of the Right to Organise Convention, 1948</td>
<td>14 Jun 1965</td>
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<td>C098 · Right to Organise and Collective Bargaining Convention, 1949</td>
<td>20 Oct 1953</td>
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<td>C100 · Equal Remuneration Convention, 1951</td>
<td>24 Aug 1967</td>
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<td>C138 · Minimum Age Convention, 1973 <em>Minimum age specified: 15 years</em></td>
<td>05 Jun 2000</td>
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<td>C182 · Worst Forms of Child Labour Convention, 1999</td>
<td>18 Jun 2001</td>
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<td>C105 · Abolition of Forced Labour Convention, 1957</td>
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<td>C111 · Discrimination (Employment and Occupation) Convention, 1958</td>
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<td>C097 · Migration for Employment Convention (Revised), 1949</td>
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<td>C159 · Vocational Rehabilitation and Employment of Disabled Persons, 1983</td>
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